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July 21, 1989

SUPERFUND PROGRAM MANAGEMENT BRANCH

BY TELECOPY AND OVERNIGHT DELIVERY

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BY OVERNIGHT DELIVERY

Steven Willey, Esq.
United States Department
of Justice
Environmental Enforcement
Section
Lands and Natural Resources
Division
10th St. and Pennsylvania
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Washington, D.C. 20530

Re: Fields Brook Superfund Site Ashtabula, Ohio

Dear Counsellors:

The undersigned companies, RMI Company, Gulf + Western Inc., Detrex Corporation, Centerior Energy Corporation, and Occidental Chemical Corporation (successor to Hooker Electrochemical Corporation and Diamond Shamrock Chemical Company) (hereinafter "the Settling Companies") are hereby formally responding to the United States Environmental Protection Agency's ("U.S. EPA") letter dated June 20, 1989 to 44 addressees in which U.S. EPA demands payment of \$969,282.49 jointly and severally from each PRP, allegedly for response costs incurred by U.S. EPA in connection with the Fields Brook Site (hereinafter "the Past Costs demand letter").

As you know, the Settling Companies have stepped forward and commenced the response actions at Fields Brook called for by U.S. EPA's unilateral administrative order pursuant to CERCLA $\S106$ issued on March 22, 1989 (hereinafter "the $\S106$ Order"). Thirteen other companies named as Respondents in the $\S106$ Order have not undertaken the work required under the $\S106$ Order and stand in violation of that order. Each of the non-complying $\S106$ Order Respondents also was a recipient of the Past Costs demand letter.

As you also know, the Settling Companies met personally with U.S. EPA representatives in Chicago on July 10, 1989 to discuss the Past Costs demand letter, and had follow-up telephone conference calls on July 18 and 19, 1989. The United States Department of Justice ("U.S. DOJ") participated in the July 19 conference call.

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This letter will not attempt to memorialize each proposal and responsive objection or suggestion. For present purposes, it suffices to note that in each of the above discussions, the Settling Companies presented proposals which would preserve the government's right to seek full recovery of its costs associated with the Fields Brook Site, while treating Settling Companies better than companies which stand in violation of U.S. EPA's §106 Order. Both U.S. EPA and U.S. DOJ agreed to consider these proposals, and it is our understanding that this process is continuing. Also, during our conference call of July 19, U.S. EPA explained that the reason the Settling Companies should execute an agreement to toll the statute of limitations is to avoid a lawsuit for Past Costs and U.S. EPA and U.S. DOJ asked that the Settling Companies prepare and submit such an agreement. In response, two alternatives are enclosed: a unilateral tolling arrangement and a bilateral tolling agreement based on the agreement U.S. DOJ used at the Yellow Water Road Superfund Site.

At the Yellow Water Road Site in Baldwin Florida, the Department of Justice executed a bilateral tolling agreement promising not to sue the settling generators for one year in return for a promise by the settling generators to toll the Statute of Limitations for the same period. This arrangement permitted — but did not legally require — the Department of Justice to sue the nonsettling owners and operators for past costs arising out of a removal action. In fact, shortly after the tolling agreement was signed, the Department of Justice sued the non-settlers.

At Fields Brook, as at the Yellow Water Road Site, there are both settlers and non-settlers. At both sites, U.S. EPA has issued a demand for reimbursement of past costs incurred by the Agency and has referred the matter to U.S. DOJ for enforcement purposes. The Settling Companies believe that the government should take the position, as it has at Yellow Water Road, that settlers and non-settlers are different and should be treated differently. As the Department of Justice pointed out in the enclosed letter with respect to the Yellow Water Road Site:

"However, because of the fruitful past course of negotiations in this case and the potential positive future outcome for further negotiations, it may be preferable to avoid litigation at this time on the Past Costs issue and toll any potentially applicable statute of limitations now."

Such an approach serves the dual goals of encouraging settlement and preserving the government's right to seek full recovery of its Past Costs.

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Enclosed with this letter are the following documents:

- 1. The tolling agreement, prepared by U.S. DOJ for settlers at the Yellow Water Road Site, to enable U.S. DOJ to seek recovery of Past Costs first from nonsettlers, along with U.S. DOJ's cover letter; and
- 2. Two alternative draft tolling agreements, one of which is patterned after the agreement which U.S. DOJ already has accepted at the Yellow Water Road Site.

The Settling Companies request the following from U.S. EPA and U.S. DOJ:

- 1. Formal responses to the two tolling arrangements proposed by the Settling Companies through this letter;
- 2. The issuance of a Past Costs demand letter to the Defense Plant Corporation identical to that issued to the Settling Companies. The federal government should also send a letter to the Settling Companies formally revising its demand for Past Costs so that the date on which interest begins to accrue for the Settling Companies is the same date on which interest on Past Costs begins to accrue for the Defense Plant Corporation and so that governmental and non-governmental recipients are treated alike with respect to the demand for Past Costs. This request is based in part on CERCLA Section 120(a) which provides: "Each department, agency, and instrumentality of the United States (including the executive, legislative, and judicial branches of government) shall be subject to, and comply with, this Act in the same manner and to the same extent, both procedurally and substantively, as any nongovernmental entity, including liability under Section 107 of this Act.'
- 3. An extension of the date on which interest will begin (
 to accrue against the Settling Companies for Past
 Costs, pending a resolution of the parties' mutually
 expressed interest in devising an acceptable tolling
 arrangement;
- 4. Suggested dates for further negotiations with the Settling Companies to discuss the enclosed tolling proposals, and/or to discuss other resolutions for Past Costs.

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The Settling Companies look forward to your prompt response.

Sincerely,

William W. Falsgraf

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Western Inc.

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cc: Mr. John Kelley

Arthur I. Harris, Esq. Mr. Allen Wojtas Mr. Victor Hyatt